New Japanese Energy Strategy and FIT

- National and Local Prospects and Barriers -

29th August 2012 Noriaki Yamashita & Shota Furuya

REFORM Workshop @ Salzburg



Institution for Sustainable Energy Policies





Free University of Berlin Environmental Policy Research Institute(FFU)





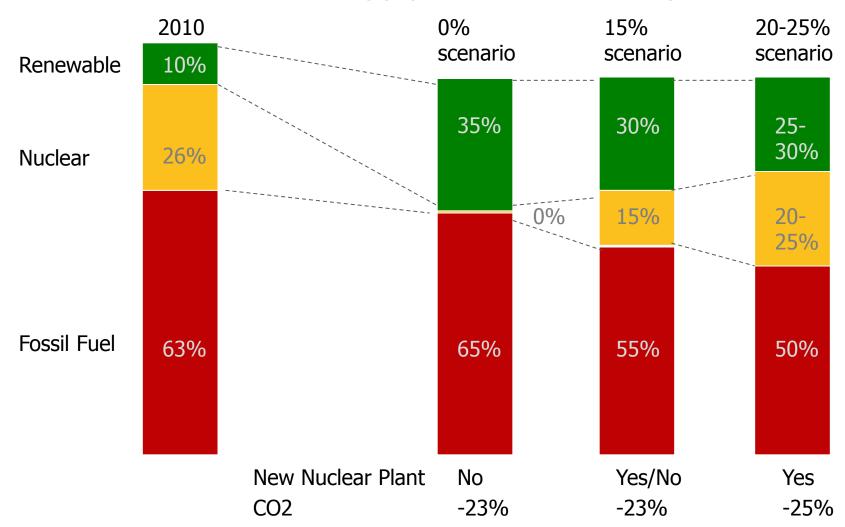






Options for Electricity Scenario in 2030

At least, RE needs to supply 25% of electricity in 2030.



Source: National Policy Unit Special website http://www.sentakushi.go.jp/english/

Complex Framework for New Strategy

Ministerial Meeting

National Policy Council

Energy & Environment Council

Meeting on
Electricity
Demand & Supply

Ministerial meeting on Electricity
Market & TEPCO

Committees by Ministries

Advisory Committee on Energy and Natural Resources

Basic Issue Committee

Energy Conservation Committee

El. System Reformation Expert Committee

Natural Gas Shift Committee

3 option for New Strategy

Central Environment Counci
Atomic Energy Commission

Committee for Accident Survey of Fukushima

Hearing for Technical Knowledge of Fukushima Accident

Expert Meeting on El. Price System& Management

Meeting on Natural Resources and Fuel

Committee on FIT tariff level

METI NPC

Source: National Policy Unit website http://www.sentakushi.go.jp/english/

MoE

Basic Issue Committee

Chairperson and secretariats lead to "reasonable" strategy.

1st. Oct. 3, 2011 2nd. Oct. 26 3rd. Nov. 9 4th. Nov. 16 5th. Nov. 30 6th. Dec. 6 7th. Dec. 12 8th. Jan. 18, 2012 9th. Jan. 24 10th. Feb. 1 11th. Feb. 9 12th. Feb. 14 13th. Feb. 22 14th. Mar. 7 15th. Mar. 14 16th. Mar. 19 17th. Mar. 27 18th. Apr. 11 19th. Apr. 16 20th. Apr. 26 21th. May. 9 22th. May. 14 23th. May. 21 24th. May. 24 25th. May. 28 26th. Jun. 5 27th. Jun. 19 28th. July 5 29th. July 11

30^tth. July 30

31th. Aug. 23

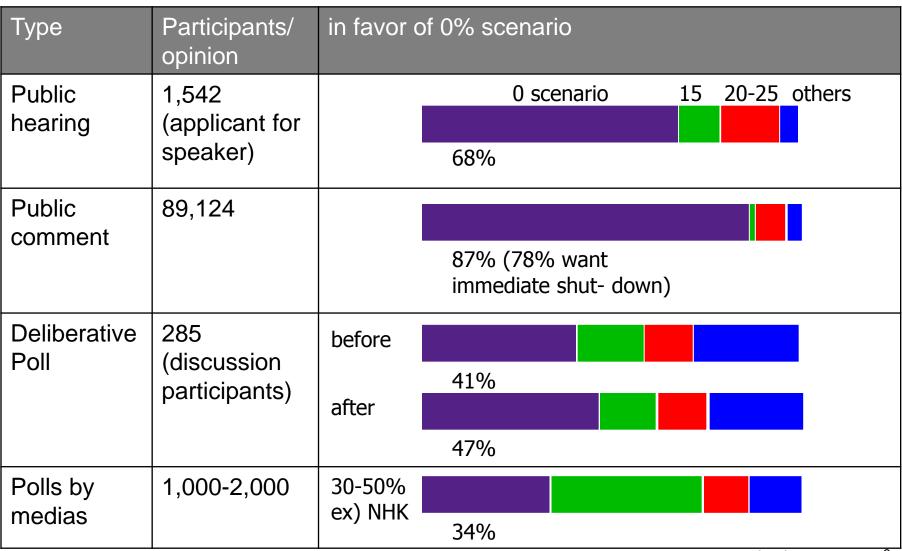




- Point of departure:
 - Former PM's "Phase-out from heavy dependence on nuclear"
- Committee's Mission:
 - Providing draft plan for the new national energy strategy
- 25 committee members
 - Existing industrial leaders
 - Energy market reformers
 - Sustainability advocates etc.

Public opinion

Most people want phase-out from nuclear.



Source: National Policy Unit

FIT since July 2012

Considerably high tariffs because of incentive and no cost data.

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.11.	

<10kW	>10kW
42 yen (10yrs.)	42 yen



<20kW	>20kW
57.75 yen	23.1 yen



<200kW	200-1,000kW	1,000-30,000kW
35.7 yen	30.45 yen	25.2 yen



<15,000kW	>15,000kW			
42 yen (15yrs.)	27.3 yen (15yrs.)			



methane	unused	used	waste	recycled
gasifier	wood	wood		wood
40.95 yen	33.6 yen	25.2 yen	17.85 yen	13.65 yen

^{*}Tariff term is usually 20 years.

Source: METI Special website http://www.enecho.meti.go.jp/saiene/kaitori/kakaku.html

^{**}Tariffs are decided as tax-exclusive price, this chart include sales tax (5%).

FIT leads PV increase in FY 2012

2-3GW PV in FY 2012, and wind follows, others needs more time.

· Ö .	<10kW 143,933kW			>10kW 300,705kW				
*	<20kW 0kW			>20kW 122,000 kW				
				200-1,000kW 0 kW		1,000-30,000kW 0 kW		
≅	<15,000kW 0 kW			>15,000kW 0 kW				
*	methane gasifier 0 kW	unused wood 0 kW		used wood 0 kW		waste 0 kW		recycled wood 0 kW

2-3GW in FY 2012 by experts

some years later

some years later

10 years later

5-10 years later

Registered capacity by METI as of July 31th, 2012

Better FIT and Grid constraints

FIT could be first step, but many constraints and backlash.

1. Tariff level and term

- Transparency and appropriate revision
- Categorization of biomass plant
- Surplus electricity from PV(<10kW)

2. Grid issue

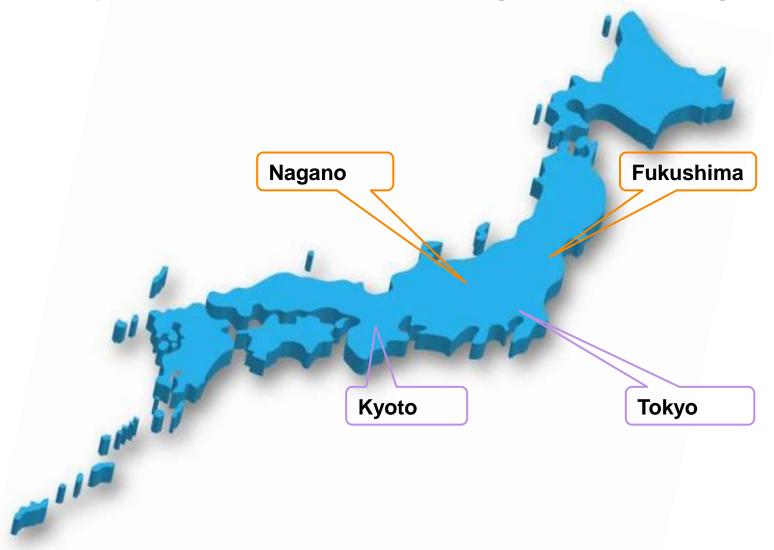
- Priority access and disclosure of information
- Grid expansion

3. Further problem

- Harmonization with existing law
- Information service to the public

New Local Targets and Policies

Some prefectures aim 100% RE regions or RE obligation.





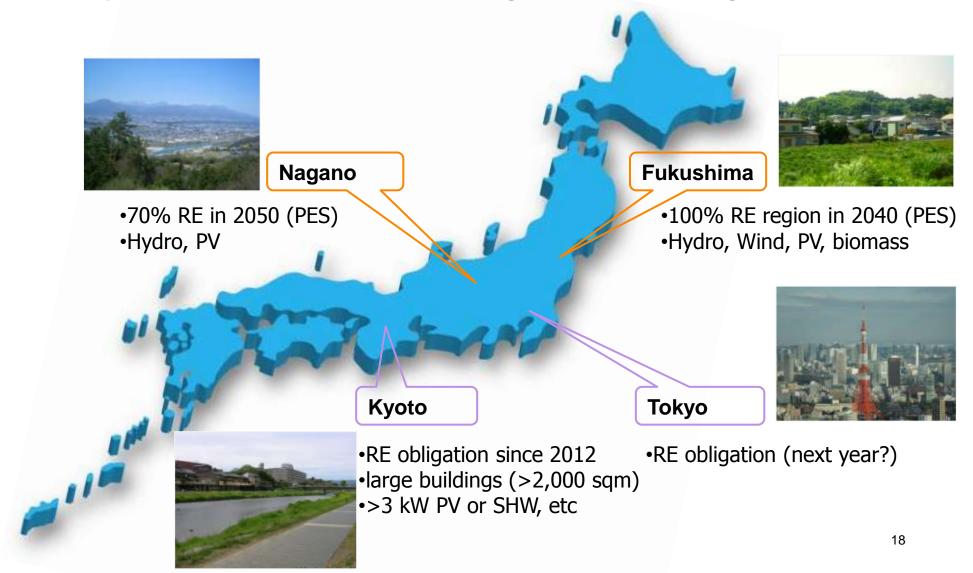






New Local Targets and Policies

Some prefectures aim 100% RE regions or RE obligation.



Traditional Failure of Local RE Projects

Most cities try to build high-tech and costly RES, then repeat failures

ex) Biomass-Nippon (Japan) Comprehensive Strategy (2003-2008)

- Evaluated by Ministry of Internal Affairs
- 80% of 214 projects are no use, 20% shows limited effect
- More than 130 billion yen (=1.3 billion euro) was wasted.



National Subsidy



Poor Local Capacity



- •For initial investment •Rely
- •R&D subsidy from METI
- Little for capacity building
- •Relying on consulting firms
- No regional strategy
- •Little human resources

Inevitable Project Failure

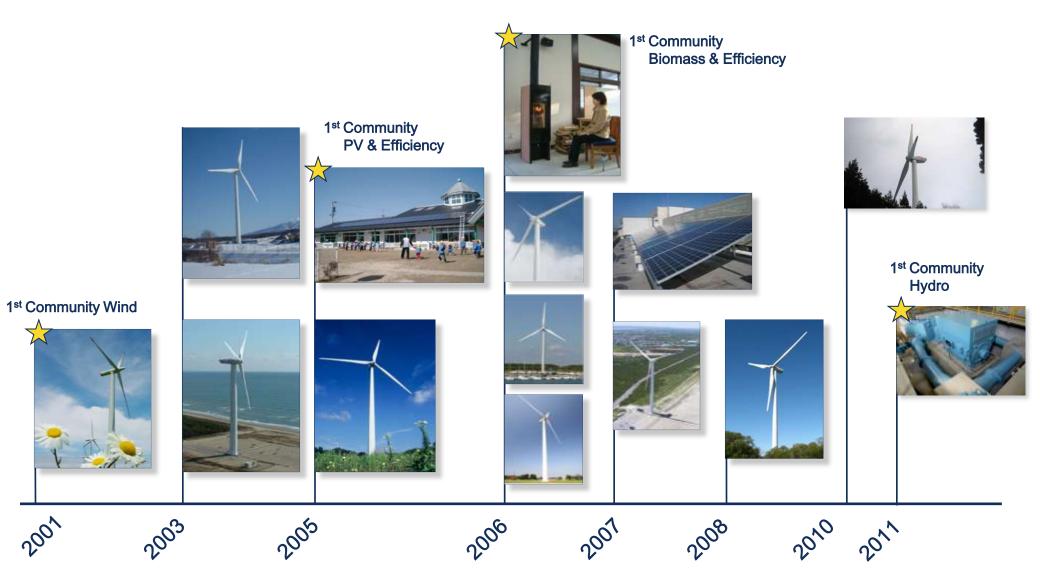
- Plant with low capacity factor
- Little profitability
- •No data, no transparency

Community Power Definition

- 1. Local stakeholders own the majority or all of a project
- 2. Voting control rests with the community-based organization
- 3. The majority of social and economic benefits are distributed locally

^{*} A project can be defined as "Community Power", if at least two of the three criteria are fulfilled

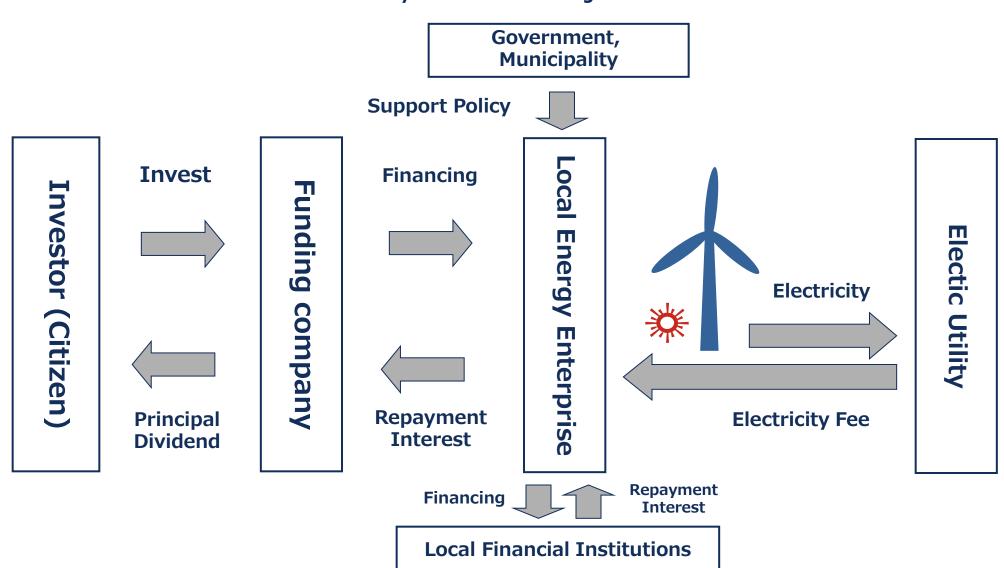
Brief History of Community Power in Japan



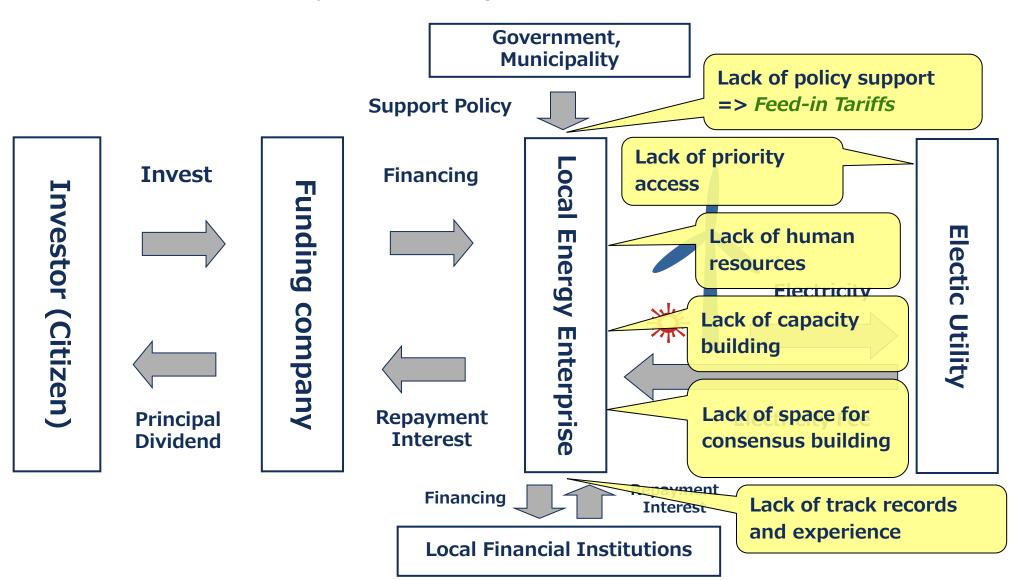
- Over 6,000 investors, 3.8 billion yen
- 100,000~500,000 yen/lot



Community Power Project Model



Community Power Project Model and Barriers



Support program by Ministry of Environment

Objective

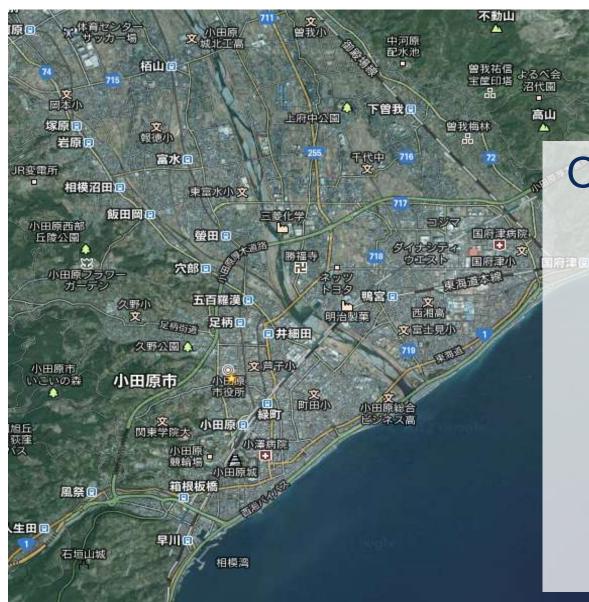
- Setting up local base for renewable energy
 - Organizing local renewable energy council
 - Appointing local coordinators
 - Making concrete business plan
 - Exploring fund-raising options
 - Building social consensus
 - Starting the business project (within 3 years)

Emerging Community Power Initiatives

15 community power candidates







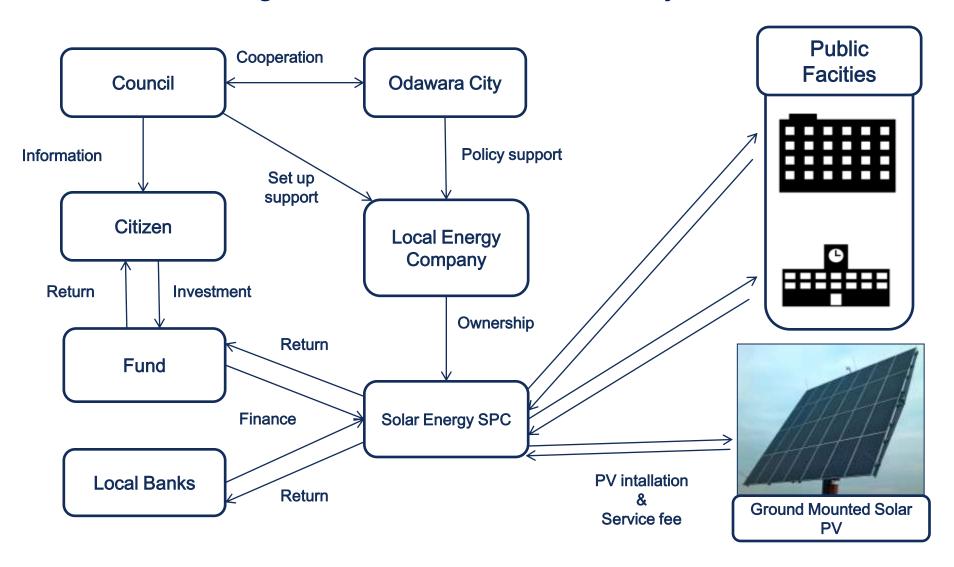


Odawara City

- West part of Kanagawa
- Population of 197,000
- Warm climate
- Surrounded with Hakone mountain,
 Sakawa river and Sagami bay
- Historical castle town
- Major commercial center
- Bedroom community for Yokohama and Tokyo

- Mayor's initiative for local renewable energy after 3.11
- Odawara City applied for the support program of Ministry of Environment, and adopted as model city in 2011 fall
- Organized "Odawara Renewable Energy Council" as a local space for planning and consensus building
 - Two coordinators from the council members
 - Distributed PV project planning team
 - Secretariat: Odawara City environmental policy unit

Planning of Distributed Solar PV Project (tentative)



National Prospects & Barriers

1. New strategy is crucial for the future energy policy

- RE supplies more than 25% of El. in 2030, but how much in 2050?
- El. market liberalization and transmission grid?
- RE in heat and fuel sector? (+ energy efficiency and CO2?)

2. FIT has started but uncertain

- Considerably high tariff in FY2012 but no future assumed tariff
- Administrative barriers; grid constraints, existing law restrictions
- Backlash: Japan could follow Czech case

3. Local communities start off RE projects

- Some prefectures discuss ambitious targets and policies by themselves
- Most cities heavily rely on national subsidy and consulting companies
- MoE starts new program for capacity building

Local Prospects and Barriers

1. New targets and policies

- Fukushima and Nagano prefecture plan to set 100% RE targets
- Kyoto introduces RE obligation from this April and Tokyo follows
- most cities try to build high-tech and costly RES, then repeat failures

2. Lessons from MoE program

- FIT opens up opportunities, but poor capacity in local community
- Learn by doing process in uncertain local contexts
- Need for locally optimized support activities (i.e. Diversity of local contexts)

3. Lessons from Odawara case

- Identified conditions for sucessful process:
 - Mayor's political commitment
 - Organizational basis in the city administration
 - Rich social capital in local commercial and industrical community
- Need for broader participation, espcially women and young people

Thank you for your attention

Nori & Shota



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