

Top Down, Bottom Up, and Horizontal Linkages in Climate Change Policy Making: Signs of Diffusion

Miranda A. Schreurs

International Environmental Agreements

- How important are they?
- What do we really expect from them?
- To what extent are they stimulating other parallel processes?

International Negotiations

- Monitoring and reporting requirements (National Action Plans)
- Norm diffusion
- Idea diffusion
- Process of regulatory competition
- Leadership competition??
- Stimulation of action at other levels, by other actors (sometimes out of frustration at lack of action at the international level)

National Climate Action Plans

International negotiations stimulating national action plans

- China 2007
- India 2008

China: National Climate Change Programme (June 2007)

1. Climate change visible in China
2. Emission intensity improving (5.47kgC02/\$US in 1990 → 2.76kgC02/\$US in 2004)
3. Developed countries have primary responsibility
4. Develop low carbon and renewable energy
5. Nation-wide tree planting
6. Family planning
7. New institutions and laws
8. Climate change research and capacity building

Objectives

2010

20% reduction in energy consumption per unit GDP

10% share for renewables in total energy mix

20% forest coverage

Stabilize NO_x emissions from industrial sources at 2005 levels

Enhance adaptation capacity, education, R&D

2015

15% share for renewables in total energy mix (there is some discussion of this being increased to 18-20%)

India National Climate Action Plan

- National Solar Mission: The NAPCC aims to promote the development and use of solar energy for power generation and other uses with the ultimate objective of making solar competitive with fossil-based energy options. The plan includes:
 - Specific goals for increasing use of solar thermal technologies in urban areas, industry, and commercial establishments;
 - A goal of increasing production of photovoltaics to 1000 MW/year; and
 - A goal of deploying at least 1000 MW of solar thermal power generation.
- Other objectives include the establishment of a solar research center, increased international collaboration on technology development, strengthening of domestic manufacturing capacity, and increased government funding and international support.

India's National Action Plan

- National Mission for Enhanced Energy Efficiency: Current initiatives are expected to yield savings of 10,000 MW by 2012. Building on the Energy Conservation Act 2001, the plan recommends:
 - Mandating specific energy consumption decreases in large energy-consuming industries, with a system for companies to trade energy-savings certificates;
 - Energy incentives, including reduced taxes on energy-efficient appliances; and
 - Financing for public-private partnerships to reduce energy consumption through demand-side management programs in the municipal, buildings and agricultural sectors.
- National Mission on Sustainable Habitat: To promote energy efficiency as a core component of urban planning, the plan calls for:
 - Extending the existing Energy Conservation Building Code;
 - A greater emphasis on urban waste management and recycling, including power production from waste;
 - Strengthening the enforcement of automotive fuel economy standards and using pricing measures to encourage the purchase of efficient vehicles; and
 - Incentives for the use of public transportation.

India's Nat'l Climate Action Plan

- National Water Mission: With water scarcity projected to worsen as a result of climate change, the plan sets a goal of a 20% improvement in water use efficiency through pricing and other measures.
- National Mission for Sustaining the Himalayan Ecosystem: The plan aims to conserve biodiversity, forest cover, and other ecological values in the Himalayan region, where glaciers that are a major source of India's water supply are projected to recede as a result of global warming.
- National Mission for a "Green India": Goals include the afforestation of 6 million hectares of degraded forest lands and expanding forest cover from 23% to 33% of India's territory.
- National Mission for Sustainable Agriculture: The plan aims to support climate adaptation in agriculture through the development of climate-resilient crops, expansion of weather insurance mechanisms, and agricultural practices.

National Mission on Strategic Knowledge for Climate Change: To gain a better understanding of climate science, impacts and challenges, the plan envisions a new Climate Science Research Fund, improved climate modeling, and increased international collaboration. It also encourage private sector initiatives to develop adaptation and mitigation technologies through venture capital funds.

EU Action on Climate Change: To What Extent has Europe helped shape the debate?

- The EU aims to cut CO₂ emissions:
 - by 8% on 1990 levels by 2008-12 (Kyoto)
 - by 20% by 2020 (30% if other developed countries commit to comparable reductions)
 - (tied to a goal of saving 20% of energy consumption through energy efficiency improvements by 2020)
- EU-wide CO₂ emissions trading scheme operational since January 2005

Burden Sharing: National

Renewable Targets for 2020 (flat rate

increase in renewables of 5.5 % above existing levels & additional increase based on per cap GDP):

- Belgium 13%
- Bulgaria 16%
- Czech Republic 13%
- Denmark 30%
- Germany 18%
- Estonia 25%
- Ireland 16%
- Greece 18%
- Spain 20%
- France 23%
- Italy 17%
- Cyprus 13%
- Latvia 40%
- Lithuania 23%
- Luxembourg 11%
- Hungary 13%
- Malta 10%
- Netherlands 14%
- Austria 34%
- Poland 15%
- Portugal 31%
- Romania 24%
- Slovenia 25%
- Slovak Republic 14%
- Finland 38%
- Sweden 49%
- United Kingdom 15%

Renewable Energy Targets

EU 2020 20%

- US (Waxman Markey (6% in 2012, 9.5% in 2014, 13% in 2016, 16.5% in 2018, and 20% in 2021-2039))
- Canada (achieving 90% of electricity needs without emitting ghgs by 2020)
- Australia 45,000 GWh 2020 (20%)

International level: Formation of IRENA

Renewable Energy Targets

- **India** 25% renewables by 2020
(National Climate Change Strategy 20 gigawatts (GW) solar by 2020 and 200 GW by 2050)

South Africa 10,000 GW by 2013

- **China** 2010 10%; 2015 15%
(2020 target for solar 20 GW)

Emissions Trading

EU Emissions trading system (2005; 2008; 2013)

US (Waxman-Markey cap and reduce: 3% of 2005 levels by 2012; 17% by 2020; 42% by 2030; 83% by 2050)

RGGI annual cuts in CO₂ emissions by 2.5 percent per year after this (total 10 % reduction by 2019 in each state)

Japan, Australia, Canada

Western Climate Initiative

Announced Sept 2008; begins in 2012.

released plans for a cap-and-trade system

Covers nearly 90% of the region's emissions,
(electricity, industry, transportation, and
residential and commercial fuel use)

- reduce emissions by 15% of 2005 levels by 2020 and
between 50 and 85% by 2050



Reforestation

- “Green India”: afforestation of 6 million hectares of degraded forest lands and expanding forest cover from 23% to 33% of India’s territory.
- China part of National Climate Action Plan (20% forestation of country by 2010)
- Tree Planting Campaign Hits Four Billion Mark
- **Roll of Honour: Top 10 tree-planting countries**
- Ethiopia 1.4 Billion
- Turkey 707 Million
- Mexico 537 Million
- People's Republic of China 236 Million
- Kenya 143 Million
- Cuba 137 Million
- Indonesia 100 Million
- India 88 Million
- Republic of Korea 50 Million
- Rwanda 50 Million

Local Communities

Divergence at national level to an extent
being mitigated by action at local level

Tokyo Climate Initiative

- Tokyo Metropolitan Government established a 10-Year Project for a Carbon-Minus Tokyo in June 2007.
- The plan calls for a reduction in Tokyo's greenhouse gas emissions by 25 percent from the 2000 level by 2020.

(per capita CO₂ emissions in Tokyo are already 20-30 percent lower than in New York and London)

European Green Capital award

Stockholm and Hamburg: the first recipients of the European Green Capital award

Stockholm: Public Transport carries more than 700.000 passengers every day, with the underground running on renewable energy and 50% of the buses to be fuelled with renewable sources by 2011. Along with Congestion Charges, car use has been reduced by 20%. The city achieved a 25% decrease in CO2 emissions per capita compared with 1990.

Hamburg: CO2 reduction goal of 40% by 2020 and 80% by 2050 compared to 1990 levels

U.S. Mayor's Climate Protection Agreement

As of 2009

over 900 mayors of U.S. cities, representing over 80 million Americans, have agreed to strive to meet or exceed the Kyoto Protocol targets.

European Covenant of Mayors' Initiative on climate change

February 2009

400 cities agreed to a, pledging to go beyond the EU's 20 percent greenhouse gas reduction goal by 2020

International Networks for Climate Change/Sustainability Activities

ICLEI – Local Governments for Sustainability (Cities for Climate Protection™ (CCP))
Clinton Climate Initiative (CCI)- (C40 Large Cities Climate Leadership Group)
World Mayors Council on Climate Change (WMCCC)
The Brundtland City Energy Network (BCEN)
Sustainable Cities: PLUS Network
United Cities and Local Governments (UCLG)
Metropolis
European Sustainable Cities and Towns Campaign
Energie-cités
Eurocities
The Climate Group
Mayors Climate Protection Center
Reset net
Cities Development Initiative for Asia (CDIA)
Asian Cities Climate Change Resilience Network

C40 Large Cities

(<http://www.c40/seoulsummit.com/>)

cities alone consume approximately three-quarters of the world's energy and produce about 80 percent of anthropogenic greenhouse gas emissions.

C40 Large Cities in Asia

Bangkok, Thailand	8,160,552
Beijing, China	15,380,000
Delhi NCT, India	17,000,000
Dhaka, Bangladesh	6,700,000
Hanoi, Vietnam	3,399,000
Hong Kong, China	6,985,000
Jakarta, Indonesia	8,389,000
Karachi, Pakistan	16,500,000
Mumbai, India	13,000,000
Seoul, South Korea	10,300,000
Shanghai, China	18,450,000
Tokyo, Japan	12,800,000