

REFORM Salzburg September 03, 2014

EU ETS on intensive care

Aviel Verbruggen University of Antwerp

www.avielverbruggen.be

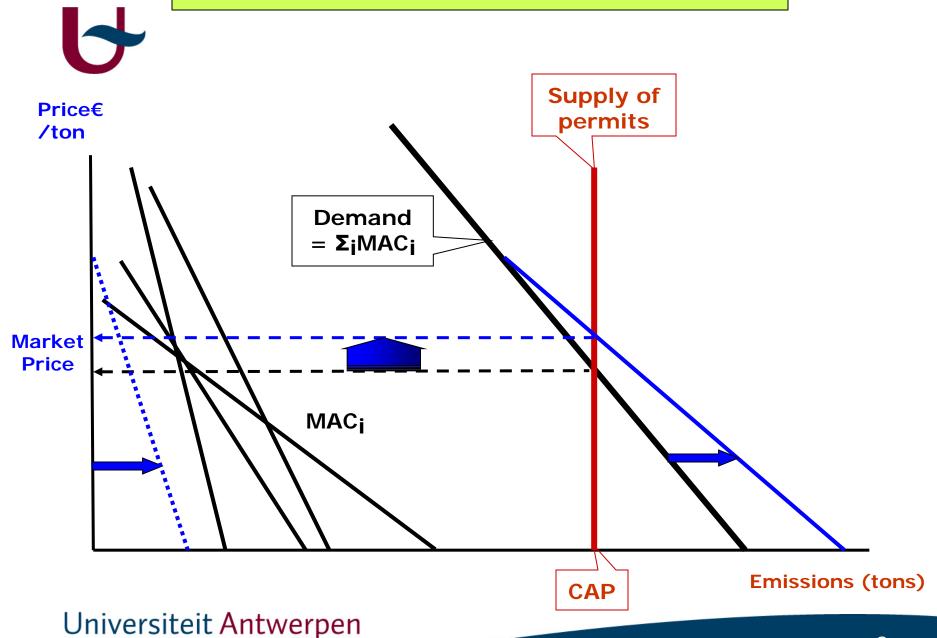
© Contents are available for use – please refer to: Aviel Verbruggen (2014). EU ETS on intensive care. Reform Conference, Salzburg, September 1-5. www.avielverbruggen.be



Overview

- 1. CAP & TRADE theory
- 2. CAP & TRADE practical set-up
- 3. EU ETS Phases 1:2005-07 & 2:2008-12
- 4. EU ETS Phases 3:2013-20 & 4:2020-30
- 5. EU ETS diagnosis and life-extension

Emissions Trading (ET) via CAP & TRADE



Lagrange formula (E=mc² of ET)



Efficiency = least Abatement Costs (AC*) for the sum of the emissions e_i equal to the CAP imposed

Minimize Σ_i AC_i (e_i) contingent on Σ_i e_i=CAP

Minimize Lagrangean Σ_i AC_i (e_i) - λ [Σ_i e_i - CAP]

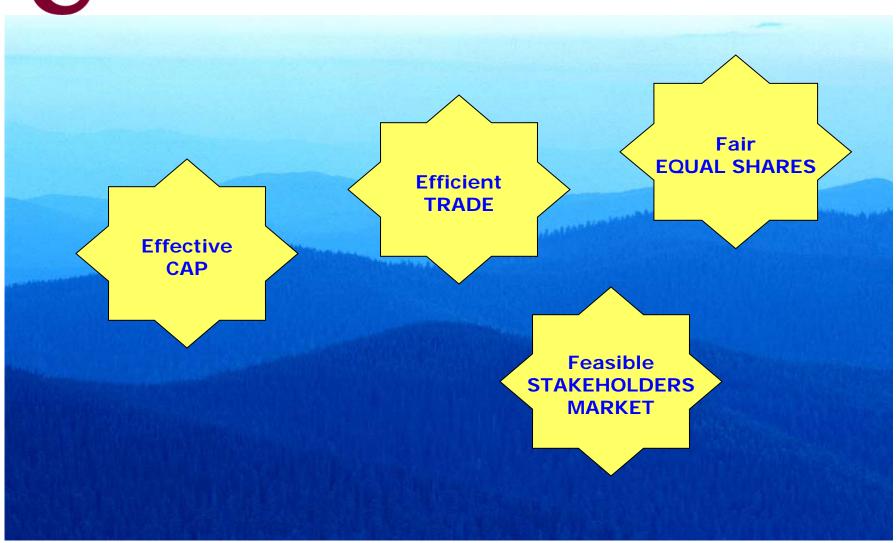
AC* when Marginal AC are equal for all emitters:

$$MAC_a ... = MAC_i ... = MAC_z = \lambda$$

with $\lambda = \partial AC^*/\partial CAP$

ET announced scores on 4 main criteria





CAP & TRADE: practical set-up



- Define BUBBLE (Who's IN/OUT?), free of leakages
 - Relevant emission sources
 - Size of sources
 - Type of activities (homogeneous ⇔ disparate)
 - Geographical scope
 - Span of public authority (market regulator)
- CAP time-line: periodical, consecutive phases linearly extinguishing to 0 in 2050?
- Introduce quota supply in the market
 - Perfect auctions <> gaming the system
 - Free gift: Who gets how much? Why? How long?
- Supervise performance & transactions

ET: Hybrid of Levies and Permits



Colour of the chamelion depends on initial assignment of permits

| LEVIES | Yearly full auction (renting) |
|---------|--|
| | Open auction every few years |
| | Auction of futures and options |
| | Partly auctions / partly gifts |
| PERMITS | • Assign permits to $MAC_i = \lambda$ |
| | Grandfathering Gifted along expected emissions |

EU ETS performance Phase 1 and 2



- Free Permits = 100%(Ph1), 96%(Ph2) of actual emissions
 - Price patterns Ph1 down to zero; Ph2 idem, but hold up by banking permits from Ph2 into Ph3
 - > Banking delutes role of CAP + extends problems in next Phase
- Trade in excess permits = 'Tail wags Dog'

Ref.: Aviel Verbruggen. Windfall and other profits. Energy Policy 36 (2008) 3249-51)

- Permit price on excess emissions beyond free assignments
- Marginal is derivative of total (not the reverse)
- MC-pricing may work iff <u>all</u> submarginal units <u>also</u> pay the costprice at the margin (+ long-run optimum)
- No financial incentives from 0 euro bill
- Source of windfall- excess profits for corporates
- Price is symbolic (joke)
 - Support by stock-stakeholders (ETS companies)
 - No carbon leakage by climate policy (yes by globalization)
 - ET popularity is growing wherever industry understands it is a symbolic dance without impact, but source of money-making

EU ETS performance Phase 3 and 4



Permit assignment

- > Free for exposed industry, not for electricity generation
- > \approx 2 Gton surplus Jan.2013 (banked free Ph2 permits), expected to be \approx 2.6 Gton in 2020
- > Share of auctions would increase to 71% in year 2020
- Electricity sector is hoarding permits
- Backloading shifts problems to end Ph3 (into Ph4)
- CERs (CDM) are squeezed out as part of the surplus

Market stability reserve

- Comitology creature for Ph4
- ETS metamorphoses from periodical cap steering to permanent price control
- 'cap on emissions' is now 'cap on the price of permits'
- Yearly cap 1.74% linear reduction factor (≈ 0.038 Gton)
 - Insufficient to respect +2° C warming
 - Commission proposes 2.2% after 2020, but 2.6% needed

EU ETS poor performance



- Uniform approach applied on Diverse realities
 - Not effective (CAP shrinking follows autonomous emission reductions by innovation and de-industrialization)
 - Not efficient ('playing fields' not leveled; disparity covered with a thin sheet of an almost zero carbon price)
 - Discriminatory (Aristotle)
 - Swindle profits, eroding social cohesion & resolve
 - Recurrent defects plastered with comitology spit & polish
 - Joke market mainly speculation, hoarding
- Market-based instrument or captured regulator?
 - EU ETS champions meddling & muddling by politics, officials, stock-stakeholders
 - 'Market' risks by uncertain comitology & lobbying outcomes
 - Theoretical mirage (toy of economists and eurocrats), but structurally flawed



EU ETS: the <u>wrong</u> diagnosis & discourse (Sandbag as highlight)

Sandbag's take-away message

The ETS is a <u>powerful</u> policy instrument to help the EU make a <u>meaningful</u> contribution to fight climate change, but its <u>current</u> design features are limiting its effectiveness

- Europe needs a <u>single</u>, <u>unified</u> policy <u>instrument</u> on climate
 - Too many activities lead to GHG emissions to regulate <u>each</u> one individually
 - No single country can address the climate crisis on its own
 - A <u>homogenous</u> regulatory environment minimizes the <u>impact</u> on <u>businesses</u>
- Emissions trading is the most workable policy option
 - It <u>avoids prescriptive command-and-control regulations</u>, and <u>provides an incentive for continuous innovation</u>
 - A carbon price set a priori does not ensure an agreed-upon target is achieved
 - It does not encroach on Member States fiscal prerogatives

EU ETS Conclusion



- Discourse: Government CAPs emissions & Companies TRADE marginal surplus and shortfall permits in a perfect market
- ⇔ Reality: Big corporates TRADE hoarded permits to CAP the price of the emissions
- Discourse: The market frees policy makers from difficult choices, e.g., picking the winning technologies
- ⇔ Reality: public interest policy is overrun by big corporates ruling their own mitigation efforts and pace ETS: today's most illustrious case of CAPTURED regulation
- Discourse: ETS flagship, most workable policy option, 'current' design needs a bit improvement, ...
- ⇔ Reality: 'current' is 2005-2014 ... EU ETS is structurally flawed, breathing on intensive care with effort spent on life-extension

EU ETS caretakers (why?)



- Insane coalition of caretakers
 - Neoliberal economists, blinded by Langrange formula (bandwagon honours, publications, contracts)
 - Consultants (complicated, opaque, structurally flawed case)
 - Banks & trader cy's (may make some gains)
 - Eurocrats (discretionary power, exposure, career)
 - What administration can successfully construct & control a global, artificial, multi-billion market?
 - ETS companies:
 - Especially the big ones (billions profits, zero mitigation costs)
 - Power companies are leading the dance:
 - Control ETS regulation via comitology
 - Control permit prices via transactions and reserves
 - TINA believers: environmental NGOs, e.g. SANDBAG (no guts, nor brains to develop alternatives?)

EU ETS turns dream in nightmare

